

GOVERNMENT OF PUERTO RICO

Puerto Rico Fiscal Agency and Financial
Advisory Authority



FISCAL PLAN FOR PUERTO RICO

March 13th Certified Fiscal Plan - REVISED VERSION
See Red boxed to track corrections

San Juan, Puerto Rico
March 13, 2017



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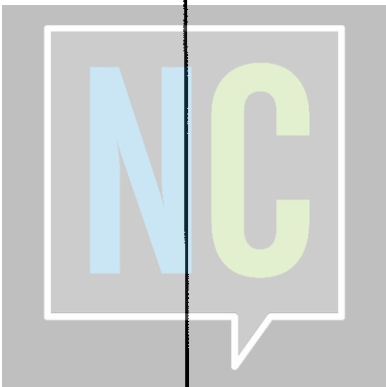
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Table of Contents

- I. Introduction
- II. Financial Projections
- III. Fiscal Reform Measures
- IV. Structural Reforms
- V. Debt Sustainability Analysis
- VI. TSA Liquidity
- VII. Financial Control Reform

I. INTRODUCTION



INTRODUCTION

What the Government's Proposed Fiscal Plan Seeks to Achieve

Closing the Projected Baseline Fiscal Plan Deficit

- At the direction of the Oversight Board, the Government's new administration has prepared this Fiscal Plan which supersedes the prior administration's December 2016 fiscal plan that was rejected by the Board. From the date the new administration took office, AAFAF and its advisors have earnestly worked in cooperation with the Board's input to put forth a credible and reliable Fiscal Plan that will guide Puerto Rico's fiscal and economic recovery
- The Fiscal Plan commits to **fiscal responsibility and implements specific revenue enhancements and targeted expenditure reductions to return Puerto Rico to fiscal stability and economic growth**. In particular, the Fiscal Plan averts the \$67bn fiscal deficit from the prior administration's plan and achieves +\$7.9bn in cumulative cash flow available for debt service through the 10 year period

Further Improvement

- The Government fully appreciates that despite fiscal and economic uncertainties, now is the time to set the benchmark for the needed fiscal and economic measures as outlined in the Fiscal Plan. The Government is demonstrating its commitment to correcting the mistakes of the past. The Government is also mindful that in stopping the cycle of deficit spending, it must do so without undermining economic recovery or endangering the health, welfare or safety of the 3.5 million US citizens living in Puerto Rico

Bondholder Negotiations and Consensus

- Per PROMESA Section 2.01(b)(1)(I), the fiscal plan must provide a debt sustainability analysis. The Government's Fiscal Plan consolidates available cash resources that can be made available for debt service payments. The Fiscal Plan as proposed does not presume cash flow for debt service for any particular bondholder constituency, including clawed back cash and special revenues, nor does it take a position with respect to asserted constitutional or contractual rights and remedies, validity of any bond structure, or the dedication or application of tax streams / available resources
- The Government believes that any fiscal plan should reflect commitment to develop and implement operational and structural improvements that demonstrate the Government's willingness to achieve maximum payment of its debt obligations as restructured. However, in achieving debt sustainability, Puerto Rico's bondholders will be called upon to share in the sacrifice needed for a feasible debt restructuring. **The Government believes communication, grounded in fiscal responsibility, can create the opportunity for maximum consensus among stakeholders and pave the way for Puerto Rico's long-term fiscal stability and economic growth**



INTRODUCTION

What the Fiscal Plan does not determine

Major Entities Impacted by the Fiscal Plan

- The Fiscal Plan is for the Government as a covered entity under PROMESA. The Government's various taxes, fees and other revenues are used to fund, subsidize or guarantee payments of the debt of many covered entities by various means. Accordingly, this Fiscal Plan does provide for payment of expenses and capital investments in, among other covered entities: (1) Public Building Authority, (2) PR Sales Tax Financing Corporation ("COFINA"), (3) PR Highways and Transportation Authority ("HTA"), (4) PR Convention Center District Authority ("PRCCDA"), (5) PR Infrastructure Finance Authority ("PRIFA"), (6) Employees' Retirement System ("ERS"), (7) University of Puerto Rico ("UPR"), (8) Puerto Rico Industrial Development Company ("PRIDCO"), and (9) Government Development Bank ("GDB")

Major Entities Not Covered by the Fiscal Plan

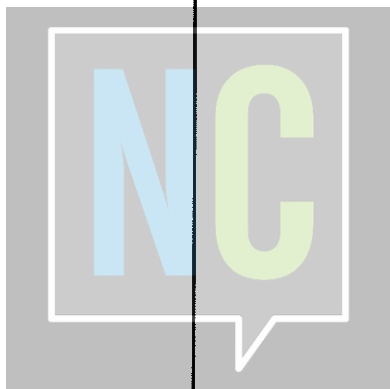
- There are four entities whose revenues and expenses are not included in this Fiscal Plan: (1) Puerto Rico Electric Power Authority ("PREPA"), (2) Puerto Rico Aqueduct and Sewer Authority ("PRASA"), (3) The Children's Trust Fund and (4) Puerto Rico Housing Finance Authority ("PRHFA"). As a result, this Fiscal Plan does not take a position with respect to these entities' financial prospects or the debt sustainability of such entities

Legal & contractual issues not determined by the Fiscal Plan

The Fiscal Plan does not attempt to resolve, among others, the following issues:

- The mechanisms by which projected cash flow available for debt service should be allocated to different debt instruments
- What is an essential service for purposes of the exercise of the Government's police power
- The scope, timing or specific use of revenues to be frozen or redirected as 'claw back' revenue
- The value, validity and /or perfection of pledges
- Whether any particular bond or debt issuance may have been improvidently issued
- What the Government is permitted to accomplish through the increase or decrease of dedicated taxes, fees, tolls or other revenue sources





II. FINANCIAL PROJECTIONS

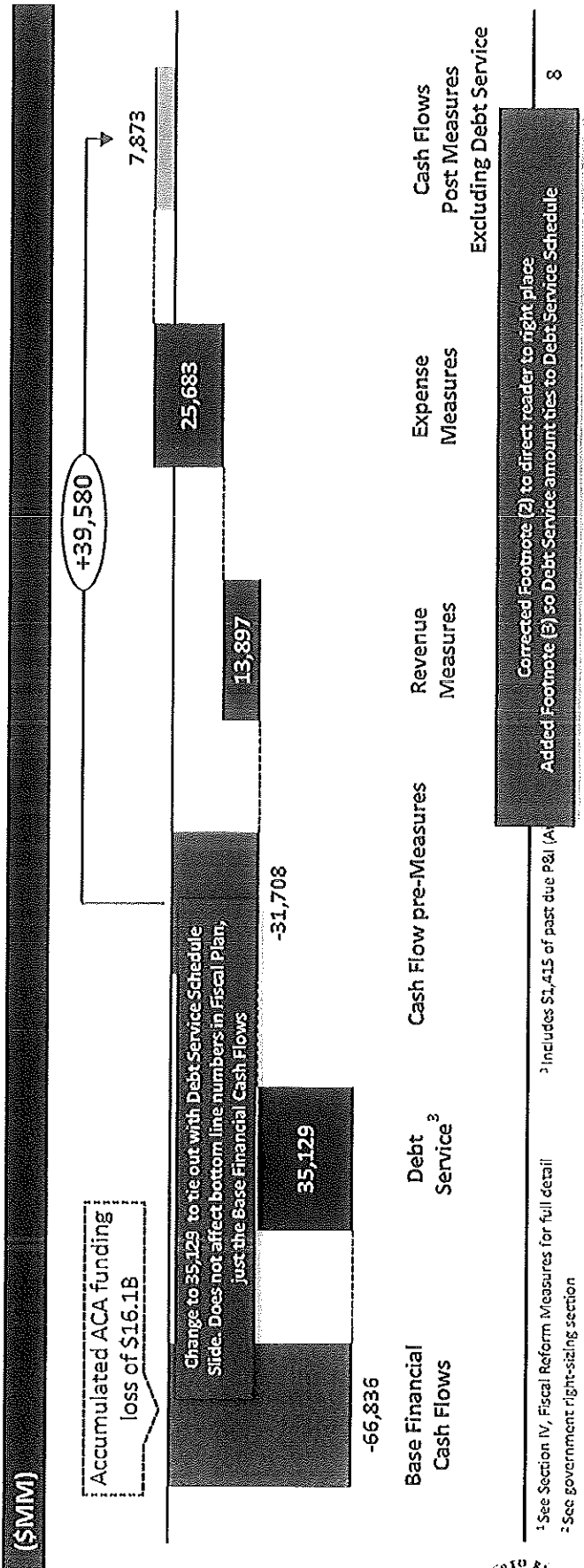


FINANCIAL PROJECTIONS

The Government will undertake fiscal measures that will reduce the fiscal gap by \$39.6B, and create a 10 year cash flow surplus of \$7.9B

- Based on the currently stated debt obligations, the 10-year budget gap is expected to reach \$66.9B
 - ~\$35.1B of expected principal and interest payments during the forecast period
Corrected to conform to \$35.1B on debt-service bar below at \$35.1 same as debt service bar below
- The Fiscal Plan estimates cash flows available for debt service. The chart below shows the key components of the forecast, including:
 - Base fiscal gap of
 - Revenue and expense measures of \$13.9B and \$25.7B¹
Corrected extra 0
 - Revenue Measures: stabilizing corporate income tax revenue through tax reform positively affects cash flows by \$7.9B
 - Expense Measures: \$19.2B of \$25.7B (79%) due to Government right-sizing initiatives²

Corrected the 25.7MM vs \$25.1MM to tie out to bar graph, which increases from 76% to 79%



¹ See Section IV, Fiscal Reform Measures for full detail

² See government right-sizing section

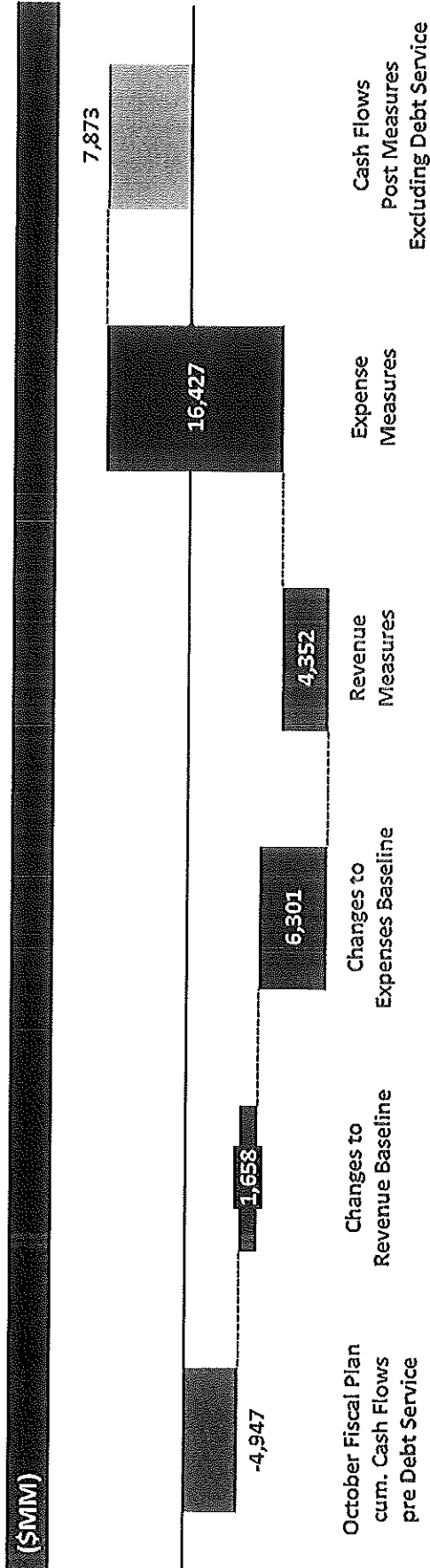
³ Includes \$1,415 of past due P&I (A)



FINANCIAL PROJECTIONS

The current fiscal plan is a significant departure from the version presented in October, as it commits to higher revenue and expense measures of \$4.4B and \$16.4 B, respectively

- The October proposed Fiscal Plan estimated negative cumulative cash flows pre-debt service over the projection period ('17-'26) of (\$4.9B) vs. the Current Fiscal Plan projections estimating positive cumulative cash flows pre-debt service of \$7.92B. The change is comprised primarily of:
 - Negative net impact on cash flows available for debt service, pre-Measures of -\$8.0B
 - Decrease in total revenues of \$1.7B
 - Decreased expenses of \$6.3B
 - Enhanced revenue measures of \$4.4B
 - Additional savings from Expense Measures of \$16.4B



FINANCIAL PROJECTIONS

A summary of financials for the 10-year projection period shows positive cash flows post-measures, before debt service of \$7.9B

(\$MM)

Fiscal year ending June 30 (\$ in millions)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	*17 - *26 total
PR Nominal GNP Growth	(2.2%)	(2.8%)	(2.4%)	(0.5%)	(0.4%)	0.3%	1.0%	1.6%	2.1%	2.6%	
Revenues before Measures ¹	\$18,952	\$17,511	\$16,407	\$16,434	\$16,494	\$16,590	\$16,746	\$16,953	\$17,204	\$17,509	\$170,799
Noninterest Exp. before Measures ¹	(\$17,872)	(\$18,981)	(\$19,233)	(\$19,512)	(\$19,950)	(\$20,477)	(\$20,884)	(\$21,310)	(\$21,973)	(\$22,316)	(\$202,507)
Cash flows pre-Measures	\$1,080	(\$1,470)	(\$2,826)	(\$3,077)	(\$3,456)	(\$3,886)	(\$4,139)	(\$4,357)	(\$4,769)	(\$4,807)	(\$31,708)
Measures											
Revenue measures	-	924	1,381	1,384	1,531	1,633	1,740	1,752	1,766	1,785	13,897.1
Expense measures	-	951	2,012	2,415	2,983	3,156	3,255	3,357	3,724	3,830	25,683.3
Net impact of measures	-	1,875	3,393	3,799	4,515	4,789	4,995	5,108	5,491	5,615	39,590
Cash flows post-Measures, before Debt Service	\$1,080	\$404	\$567	\$722	\$1,059	\$903	\$857	\$751	\$722	\$808	\$7,873

Cash flows post-measures, before debt service trends:

- FY 2017 estimate of \$1.1B, declining to a low of \$0.4B in FY 2018, driven by GNP contraction and ERS Paygo contributions of \$1.0B in FY 2018
Corrected to \$1.1 vs \$0.8B
- Forecast peaks at \$1.1B in FY 2021 before declining to \$0.8B by FY 2026. Decline is primarily driven by Affordable Care Act ("ACA") funding expiration that increase steadily from ~\$0.9B in FY 2018 to ~\$2.4B in FY 2026
- Expense measures include \$1.3B in supplier payment pay downs through the projection period



¹ Full details in Appendix

² This addback is illustrative, and is not reflected in the amounts available for debt service elsewhere in this Plan

FINANCIAL PROJECTIONS

Revenues Before Measures

(\$MM)

Fiscal year ending June 30 (\$ in millions)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	'17 - '26 total
PR Nominal GNP Growth	(2.2%)	(2.8%)	(2.4%)	(0.5%)	(0.4%)	0.3%	1.0%	1.6%	2.1%	2.6%	
Revenues											
General Fund Revenues:											
Individual Income Taxes	\$1,832	\$1,760	\$1,718	\$1,709	\$1,703	\$1,708	\$1,725	\$1,752	\$1,789	\$1,836	\$17,592
Corporate Income Taxes	1,515	1,473	1,437	1,430	1,424	1,429	1,443	1,466	1,497	1,536	14,649
Non-Resident Withholdings	685	666	650	647	644	646	652	663	677	694	6,624
Alcoholic Beverages	263	250	254	253	252	253	255	259	265	272	2,591
Cigarettes	112	109	106	106	105	106	107	109	111	114	1,083
Motor Vehicles	330	321	313	311	310	311	314	319	326	335	3,191
Excises on Off-Shore Shipment Rum	206	173	175	176	178	179	180	182	183	184	1,816
Other General Fund Revenue	391	386	377	375	373	374	378	384	392	402	3,833
Total	5,399	5,148	5,030	5,007	4,989	5,005	5,055	5,134	5,239	5,372	51,378
General Fund Portion of SUT (10.5%)	1,718	1,655	1,596	1,553	1,511	1,484	1,472	1,474	1,487	1,512	15,483
Net Act 154	2,075	1,556	1,038	1,036	1,036	1,038	1,038	1,038	1,038	1,038	11,931
General Fund Revenue	\$9,152	\$6,350	\$7,664	\$7,598	\$7,538	\$7,527	\$7,565	\$7,646	\$7,764	\$7,921	\$78,773
Additional SUT (COFINA, FAM & Cite)	850	877	906	936	968	1,003	1,039	1,078	1,118	1,161	9,936
Other Tax Revenues	1,337	1,396	1,401	1,411	1,423	1,429	1,436	1,445	1,455	1,467	14,199
Other Non-Tax Revenues	579	576	532	594	622	630	635	642	649	666	6,174
Adj. Revenue before Measures	\$11,958	\$11,208	\$10,552	\$10,539	\$10,550	\$10,588	\$10,675	\$10,810	\$10,986	\$11,215	\$109,082
Federal Transfers	6,994	7,168	7,372	7,477	7,623	7,835	8,023	8,212	8,468	8,675	77,847
Loss of Affordable Care Act ("ACA") Funding	-	(965)	(1,516)	(1,582)	(1,630)	(1,833)	(1,953)	(2,069)	(2,251)	(2,382)	(16,130)
Revenues before Measures	\$18,952	\$17,511	\$16,407	\$16,434	\$16,494	\$16,590	\$16,745	\$16,953	\$17,204	\$17,509	\$170,789

Reclassified \$81m to Individual Income Taxes and
\$34m to Excise on Off-shore Shipment of Rum from
Other General Fund Revenue in FY2017 only



FINANCIAL PROJECTIONS

Non-Interest Expenses Before Measures

(\$MM)

Fiscal year ending June 30 (\$ in millions)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	'17 - '26 total
Expenses											
General Fund Expenditures:											
Direct Payroll	(3,271)	(3,309)	(3,342)	(3,375)	(3,413)	(3,458)	(3,509)	(3,563)	(3,619)	(3,675)	(\$34,532)
Direct Operational Expenses	(907)	(918)	(926)	(936)	(946)	(959)	(973)	(988)	(1,003)	(1,019)	(9,574)
Utilities	(260)	(332)	(352)	(360)	(373)	(372)	(369)	(374)	(387)	(395)	(3,575)
Special Appropriations	(3,890)	(4,037)	(4,068)	(4,068)	(4,209)	(4,140)	(4,143)	(4,136)	(4,250)	(4,147)	(41,087)
General Fund Expenses	(8,329)	(8,596)	(8,688)	(8,738)	(8,941)	(8,928)	(8,993)	(9,060)	(9,259)	(9,236)	(88,768)
Other:											
Paygo Contributions in Excess of Asset Balance	-	(989)	(1,014)	(985)	(964)	(1,151)	(1,177)	(1,217)	(1,251)	(1,278)	(10,026)
Run-Rate Capital Expenditures	(283)	(400)	(407)	(415)	(422)	(429)	(437)	(445)	(453)	(462)	(4,154)
Total other	(283)	(1,389)	(1,421)	(1,400)	(1,386)	(1,581)	(1,614)	(1,662)	(1,704)	(1,739)	(14,180)
Component Units, Non-GF Funds and Ent. Funds:											
Net Deficit of Special Revenue Funds	(110)	(130)	(146)	(154)	(162)	(169)	(173)	(176)	(176)	(174)	(1,571)
Independently Forecasted Non-Enterprise CUs	(452)	(380)	(433)	(558)	(639)	(752)	(859)	(963)	(1,109)	(1,210)	(7,356)
HTA Operational Expenses	(246)	(234)	(236)	(238)	(239)	(243)	(246)	(250)	(254)	(258)	(2,444)
Other	(44)	(41)	(30)	(30)	(30)	(31)	(31)	(32)	(32)	(33)	(335)
Total	(853)	(785)	(845)	(980)	(1,071)	(1,194)	(1,310)	(1,420)	(1,572)	(1,675)	(11,705)
Disbur. of Tax Revenues to Entities Outside Plan	(335)	(302)	(304)	(307)	(313)	(314)	(316)	(319)	(322)	(334)	(3,168)
Adj. Expenses before Measures	(\$9,800)	(\$11,074)	(\$11,259)	(\$11,425)	(\$11,712)	(\$12,018)	(\$12,234)	(\$12,461)	(\$12,857)	(\$12,984)	(\$117,922)
Federal Programs	(6,994)	(7,169)	(7,372)	(7,477)	(7,623)	(7,835)	(8,023)	(8,212)	(8,469)	(8,675)	(77,847)
Reconciliation Adjustment	(585)	(592)	(596)	(604)	(610)	(618)	(627)	(637)	(647)	(657)	(6,175)
Other non-recurring	(493)	(150)	(5)	(5)	(5)	(5)	-	-	-	-	(563)
Total	(8,072)	(7,910)	(7,975)	(8,086)	(8,238)	(8,458)	(8,650)	(8,849)	(9,116)	(9,332)	(84,585)
Noninterest Exp. before Measures	(\$17,872)	(\$18,984)	(\$19,233)	(\$19,512)	(\$19,950)	(\$20,477)	(\$20,884)	(\$21,310)	(\$21,973)	(\$22,316)	(\$202,507)

Removed "AP paydown" row that had zero values - no impact



FINANCIAL PROJECTIONS

Assumptions and Methodology: Revenue

ADDED SLIDE, missing from march 13th version

Category	Description	'17 Revenue \$MM	'26 Revenue \$MM	2017 – 2026 Growth Methodology
① Taxes	- Individual Income Taxes - Corporate Income Taxes	3,407	3,371	- Grows with PR Nominal GNP Growth Factor - Excludes corporate tax reform and compliance impact which is included within fiscal measure reform analyses
② Other General Fund Revenue	General Fund	391	402	Grows with PR Nominal GNP Growth Factor
③ Act 154	- Act 154 - Act 154 / Foreign Company Tax Losses	2,075	1,038	- Act 154 revenue is sustained at 2017 levels until 2026 - Losses equal (\$19) in 2018, double in 2019, and sustained at 2019 levels
④ SUT	- General Fund Portion of SUT (10.5%) - Additional SUT (COFINA, FAM, & Cine)	2,568	2,673	- Total SUT grown at PR Nominal GNP growth - Allocation proportions grow at historical levels
⑤ ACA Loss	Loss of Affordable Care Act ("ACA") Funding	0	-2,382	- Initial decrease from (\$65) in 2018 to (\$1,516) in 2019 - Annual growth in loss of 6.7% from 2019 to 2026
⑥ Component Units	- Other Tax Revenues - Other Non-Tax Revenues	1,916	2,132	Grows with PR Nominal GNP Growth Factor & Elasticity



FINANCIAL PROJECTIONS

Assumptions and Methodology: Expenses (1/2)

Category	Description	2017 \$MM	2026 \$MM	2017 – 2016 Growth Methodology
① Direct Payroll	- Payroll and Operational Expenses - Education Payroll - Police Payroll	-3,271	-3,675	Growth based on previous year multiplied by PR Inflation and Inflation pass-through to payroll
② Direct Operational Expenses	- Legislature - Department of Education - Other Agencies	-907	-1,019	Growth based on previous year multiplied by PR Inflation and Inflation pass-through to payroll
③ Utilities	- Power and Water - PBA Operating Subsidy (Rent) - Insurance Premiums	-260	-396	- PBA Operating Subsidy maintains - Power and water have initial increase due to subsidy reduction with steady year-over-year growth until 2026
④ Special Appropriations	- UPR - Judicial and Municipalities - Retirement Systems - Health Insurance	-3,890	-4,147	UPR, Judicial and Municipalities increase in 2018, maintain steady-state following initial growth
⑤ Paygo Contributions in Excess of Asset Balance	Required Pay-go contribution: ERS, TRS and JRS	0	-1,278	- Paygo program for ERS, TRS and JRS is initiated in 2018 with initial expenses of \$989MM - Steady growth in expenses starting in 2020
⑥ Run-Rate Capital Expenditures	- Non-Growth Capital Expenditures in the Base (Run-Rate) - Growth Capex	-284	-462	Initial increase in 2018 to \$400MM and steady growth in following years based on previous year multiplied by PR Inflation following



FINANCIAL PROJECTIONS

Assumptions and Methodology: Expenses (2/2)

Only formatting changes

Category	Description	2017 \$MM	2026 \$MM	2017 – 2026 Growth Methodology
7 Reconciliation Adjustment	Reconciliation Adjustment	-585	-657	- Initial increase in 2018 to \$592MM with steady increase until 2026 - Reconciliation adjustment based on midrange estimate provided by E&Y analysis and audit
8 Other Non-Recurring	- Payment of Past-Due Tax Refunds - Transition and restructuring costs	-493	0	- Initial decline in tax refunds in 2018 from \$493MM to \$150MM, decline in 2019 from \$150MM to \$5MM, and elimination of non-recurring expenses in 2023 - Costs to implement restructuring (\$370MM over 10 years)
9 Component Units	- Net Deficit of Special Revenue Funds - Independently forecasted non-enterprise - HTA Operational Expenses	-853	-1,675	- Net Deficit of Special Revenue Funds growth is based on previous year multiplied by PR Inflation - Non-enterprise expenses include ASEM, ASEB, ADEA, PRCCDA, PRIDCO, PRITA, Tourism, and UPR deficits - PBA and the Port Authority run a surplus in 2017 that transitions towards deficit beginning in 2018 - Initial HTA decline in expenses due to a reduction in Past Due AP costs



FINANCIAL PROJECTIONS

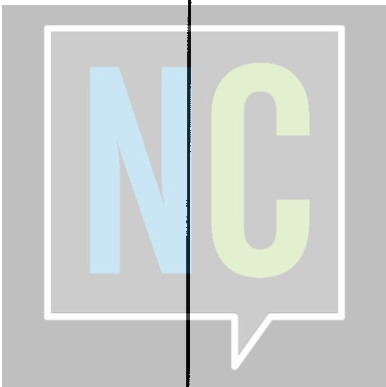
Assumptions and Methodology: Macroeconomic Factors

Only formatting changes

Category	Description, %	2017 – 2026 Growth Methodology
1 PR Nominal GNP Growth Factor		- Initial decrease to 97.2% in 2019 - Increase in 2020 to 99.5% - Steady, minimal growth until 2026
2 PR Inflation		Initial negative inflation of -0.2% in 2017 increasing to 1.2% in 2018, 1.0% in 2019 with steady, minimal growth in Inflation until 2026
3 PR Population Growth Factor		Maintenance of 2017 PR Population Growth Factor of 99.8%
4 US Population Growth		Maintenance of 2017 US Population Growth of 100.8% until 2024, where it drops to 100.7%

Added Year Line





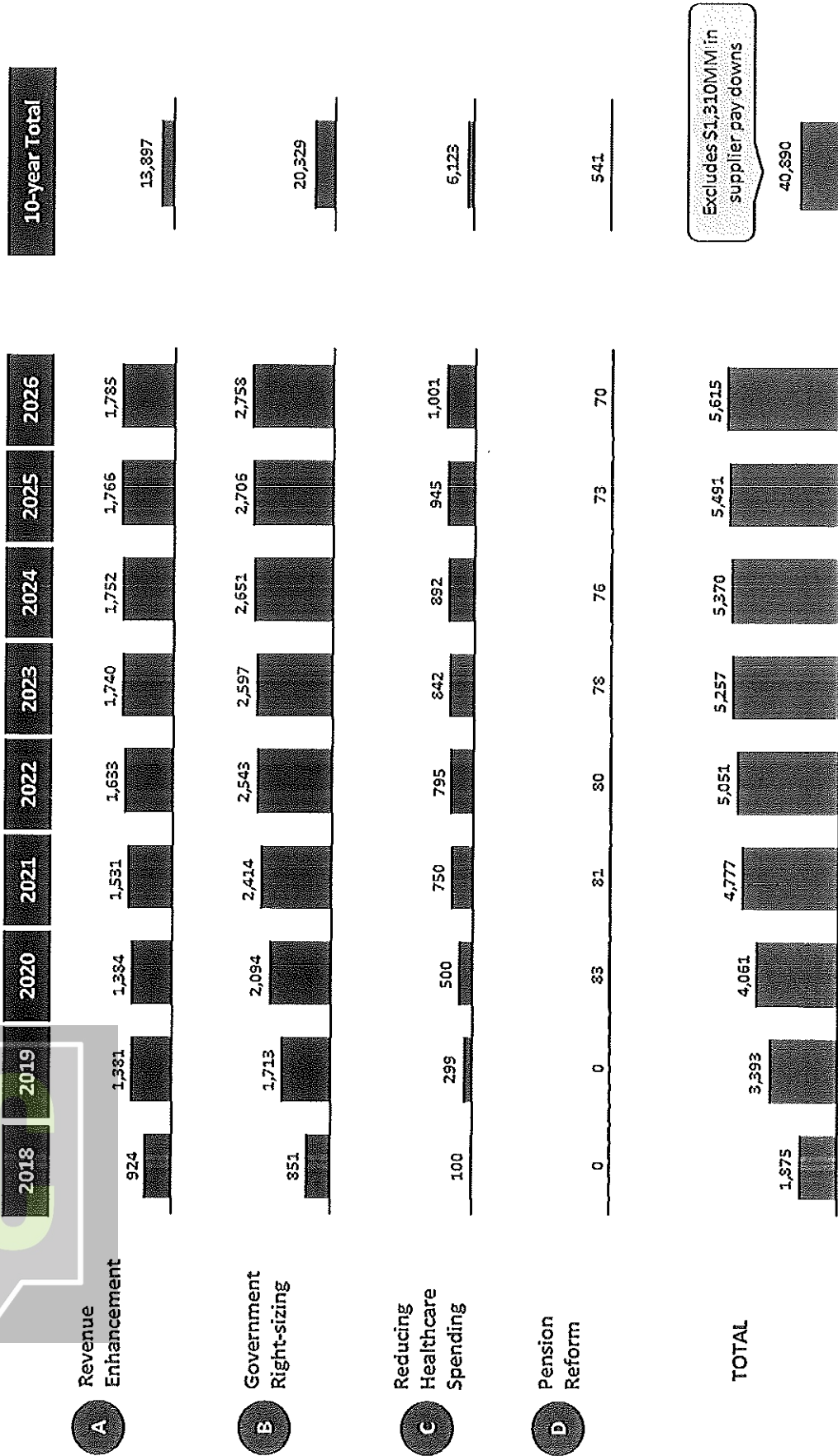
III. FISCAL REFORM MEASURES



FISCAL REFORM MEASURES

Fiscal Reform measures reduce the 10-year financing gap by \$39.6B

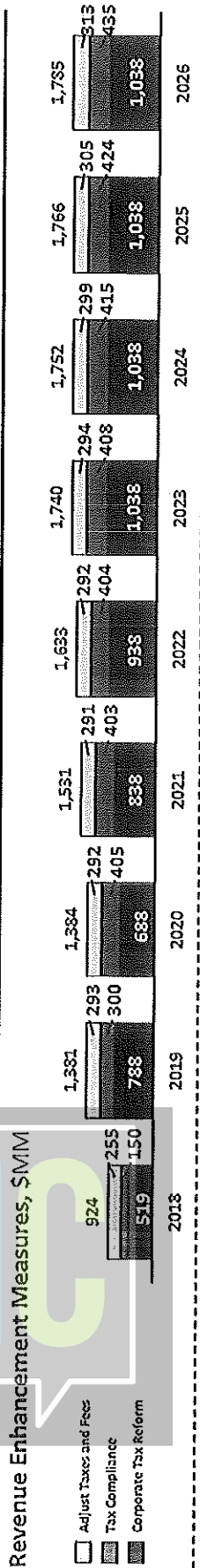
Estimated Impact, \$MM



Note: Values may not add up due to rounding. Excludes expenditures related to rehabilitation of trade terms with local suppliers

REVENUE ENHANCEMENT

Hacienda will embark in a multi-year transformation process to reduce leakage, improve revenue collections and adjust fees



Reform Measures Description 2018 Impact

- Corporate Tax Reform**
 - The Government will use the breathing room provided by the extension of Act 154 to seek a more stable, consistent corporate tax policy that implements a broad-based regime with fewer exemptions by no later than January 2019 **\$519MM**
- Tax Compliance**
 - Reduce leakage by increasing electronic SUT tax collections at the point of sale, including internet sales **\$150MM**
 - Improve revenue collections by using advanced analytics, expanding capacity and conducting targeted interventions
- Adjust Taxes and Fees**
 - Increase tobacco-related products excise tax and implement new property tax regime **\$255MM**
 - Revise fees including licenses, traffic fines, insurance fees and other charges for services to keep up with market trends

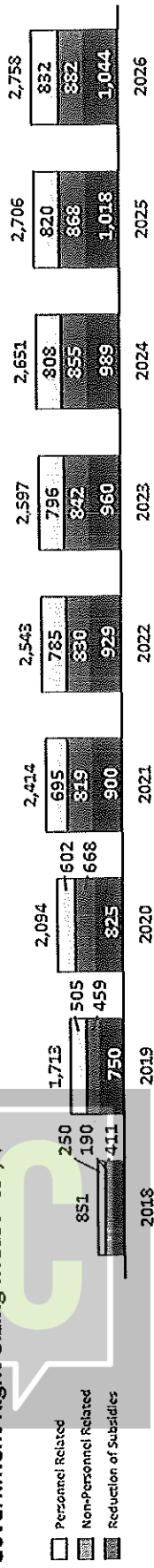


Note: To meet fiscal plan objectives, the Government may consider additional measures.

GOVERNMENT RIGHT-SIZING

The Government must embark on a transformative journey in order to provide core services to citizens in an efficient and fiscally responsible manner

Government Right-Sizing Measures¹, \$MM



Reform Measures

Reform Measures	Description	2018 Impact
Personnel Related	- Freeze on payroll increases for fiscal years 2018 to 2020 - Improve employee mobilization across government, uniform fringe benefits and eliminate vacation and sick day liquidations to produce higher attrition rates or other payroll-related savings	\$250MM
Non-Personnel Related	- Freeze on operational cost increases for fiscal years 2018 to 2020 - Re-design the way the Government works by reducing non-core expenses, externalizing services to private entities, centralizing services to eliminate duplication, achieve procurement savings or other cost-cutting measures	\$190MM
Reduction of Subsidies	- Gradually reduce general fund subsidies to the University of Puerto Rico, municipalities and other direct subsidies to the private sector - Proactively engage with the University of Puerto Rico, municipalities, as well as industry partners, to mitigate the economic development impact of subsidy removal	\$411MM

Note: To meet fiscal plan objectives, the Government may consider additional measures.

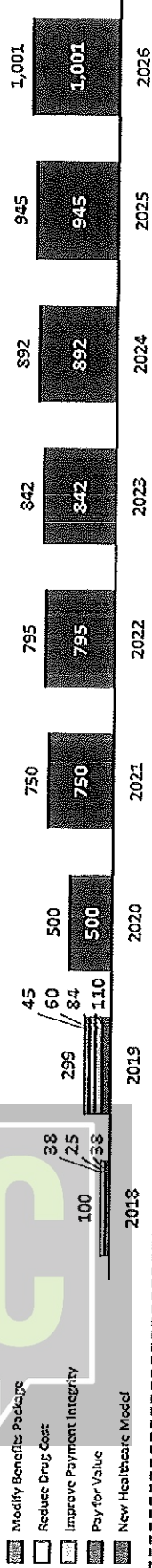
1) Post 2018, the relative distribution of savings between personnel and non-personnel related expenses will be decided as part of updates to the Fiscal Plan and the annual budget



REDUCING HEALTHCARE SPENDING

The Government will focus on improving efficiencies, adjusting benefits and developing a new healthcare model in order to achieve savings in healthcare spend

Reducing Healthcare Spending Measures, \$MM



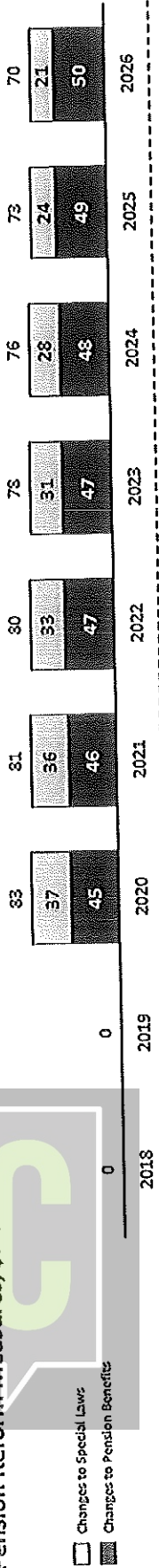
Reform Measures	Description	2018 Impact
Pay for Value	- Establish uniformed fee schedules and limit reimbursement rates for providers - Replace current profit sharing arrangement with MCOs and replace with a Medical Loss Ratio	\$38MM
Improve Payment Integrity	- Establish partnerships to increase the scrutiny of premium payments for beneficiaries that have left the system or have another health insurance plan - Establish Medicaid Fraud Control Unit and implement the Medicaid Management Information System to reduce waste, fraud and abuse	\$25MM
Reduce Drug Cost	Reduce outpatient drug spending by increase pharmacy discounts on branded drugs, enforce mandatory dispensing of generic drugs, updating the preferred formulary and establishing shared-savings initiatives	\$38MM
Modify Benefits Package	Evaluate services that could be capped and/or eliminated from the current benefit package without adversely affecting access for Mi Salud beneficiaries	\$0
New Healthcare Model	Develop a new healthcare model in which the Government pays for basic, less costly benefits and the patient pays for premium services selected resulting in cost reductions attributed to greater competition along with the capped PMPM amount	\$0

Note: To meet fiscal plan objectives, the Government may consider additional measures.

PENSION REFORM

Segmentation of the defined contribution structure will protect the retirement savings of government employees

Pension Reform Measures, \$MM



2018 Impact

Reform Measures Initiative

Contribution Segregation and New Benefit Plans

- Switch to pay-as-you-go model, segregate prospective employee contributions, facilitate Social Security enrollment and improve investment alternatives

\$0

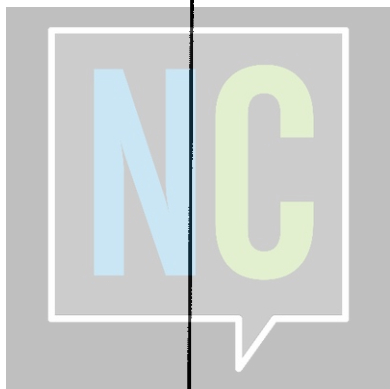
Adjust Retirement Benefits

- Protect benefits for lowest pension income earners. Progressive strategy to reduce retirement benefit costs including other post-employment benefits.

\$0



Note: To meet fiscal plan objectives, the Government may consider additional measures.



IV. STRUCTURAL REFORMS



STRUCTURAL REFORM MEASURES

Implementing the package of structural reforms will provide a cumulative 2.0% increase in GNP growth

1	Improve Ease of Business Activity	2	Improve Capital Efficiency	3	Energy Reform
1a	Increase Labor Participation - Institute public policy measures aimed to attract new businesses, create new employment opportunities, and foster private sector employment growth to increase labor demand - Change welfare and labor incentives to encourage greater sector participation thus increasing labor supply	2a	Infrastructure Reform Augmenting competitiveness by investing in critical infrastructure and quality of public services in roads, ports, telecommunications, water and waste, knowledge services, and other strategically important sectors	3a	Energy Reform Leverage and facilitate expedited private sector investments in modern, cost-efficient, and environmentally compliant energy infrastructure; reform PREPA operations and services to clients; and allow for greater competition in energy generation
1b	Permitting Process Reform Centralize, streamline, and modernize and expedite permitting processes; increase business friendly environmental and economic growth	2b	Public-Private Partnerships Leverage key public assets through long term concessions to optimize quality of public infrastructure, services to public and sustainable operations and maintenance	4	Promoting Economic Development
1c	Tax Reform Lower marginal tax rates and broaden the tax base; simplify and optimize the existing tax code to achieve gains in efficiency, ease of doing business and reducing tax evasion	2c	Critical Projects Implement management system to boost development of critical projects through expedited processes	4a	Enterprise Puerto Rico Promote productivity growth, attract FDI & incentivize investments in technology through collaboration with the private sector
1d	Regulatory Reform Reduce unnecessary regulatory burdens to reduce the drag of government on the private sector			4b	Destination Marketing Organization Externalize the overseeing of marketing efforts & continuity under a single brand and as a unified front representing all of Puerto Rico's tourism components



INFRASTRUCTURE / P3 REFORM – P3 Program

The initial stage of the P3 program includes launching of ~\$5B of projects during the 2017-2019 calendar years that have been identified and are in project preparation

P3 Project Identification

- Identified initial list of priority projects with P3 potential
- Assessed project business cases and impacts on priority infrastructure needs, the economy, and efficient delivery of public services
- Split into 3 groups based on project sequencing, designed to launch in 2017, 2018 and 2019

Key Considerations in the Overall P3 Implementation

- Project sequencing is designed to effectively progress the advancement of projects and avoid major obstacles in the shortest timeline possible (i.e., progression from easily executable/advanced permitting to more difficult/less advanced projects)
- Need to promote and improve funding models to use private funds, where relevant, as leverage to maximize the unused federal funds current available

P3 Key Target Areas %

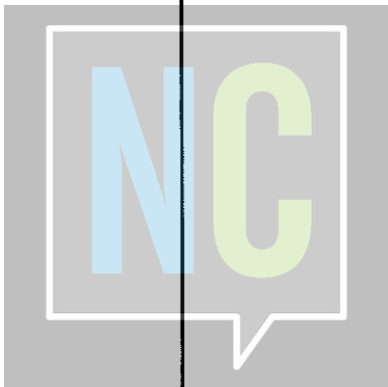
10-Year Impact

→ Capital Improvement Investment: ~\$5B | Jobs Created: ~100,000

	2017				2018				2019			
	Q-17	Q2-17	Q3-17	Q4-17	Q1-18	Q2-18	Q3-18	Q4-18	Q1-19	Q2-19	Q3-19	Q4-19
Group 1 Projects	- Launch Group 1 Projects - Estimated value ~\$1B											
Group 2 Projects					- Launch Group 2 Projects - Estimated value ~\$2B							
Group 3 Projects									- Launch Group 3 Projects - Estimated value \$2B			

(Project timeline includes P3 concessions included in Externalization measures)





V. DEBT SUSTAINABILITY ANALYSIS



DEBT SUSTAINABILITY

Debt summary

- Below is a summary of the debt (excluding pension liabilities) considered in the fiscal plan
- Note: Amounts are estimated as of February 2017 and based upon preliminary unaudited numbers provided to AAFAF by issuer agencies and from publicly available information. On behalf of the Board, Ernst & Young is conducting an assessment of the debt outstanding to confirm these figures. Estimated amounts are subject to further review and may change

Summary of debt outstanding as of February 2017 (\$MM)

Issuers included in Fiscal Plan	Bond principal	CAB	Unpaid P&I ¹	Private Loans	Total Bonds & Private loans	Loans from GDB/MFA Entities	Total Debt Service FY 17-19	DSRF Balance
GO	\$12,013	\$84	\$1,146	\$24	\$13,267	\$169	\$3,284	-
COFINA	11,425	6,155	-	-	17,580	-	2,121	-
HTA ²	3,983	136	6	-	4,124	1,734	997	101
PBA	3,980	-	117	-	4,097	182	782	6
GDB ^{3,4}	3,182	-	742	203	4,126	-	1,863	-
ERS	2,658	498	-	-	3,156	-	500	44
PRIFA ⁵	1,566	409	232	-	2,207	49	464	2
PFC	1,025	-	172	-	1,197	-	257	-
UPR ⁶	496	-	-	0	496	76	145	61
PROODA	386	-	-	-	386	145	91	9
PRIDCO	145	11	-	-	156	78	54	19
AMA	-	-	-	28	28	-	-	-
Other Central Gov't Entities	197	-	29	413	639	3,975	-	-
Total	\$41,056	\$7,293	\$2,444	\$668	\$51,461	\$6,409	\$10,558	\$242
Debt Issuers not incl. in Fiscal Plan								
PREPA	8,259	-	-	697	8,956	36	2,775	6
PRASA ⁷	3,943	28	13	584	4,568	229	995	93
Children's Trust	847	613	-	-	1,460	-	140	85
HFA	542	-	-	-	542	85	134	33
PRICO	-	-	-	98	98	-	-	-
Municipality Related Debt ⁸	556	-	-	1,140	1,696	2,036	n.a.	59
Total	\$14,147	\$641	\$13	\$2,520	\$17,320	\$2,386	\$4,044	\$276
Less: GDB Bonds (excl. TDF)	\$55,203	\$7,933	\$2,457	\$3,188	\$68,781	\$8,795	\$14,602	\$518
Plus: Loans from GDB/MFA Entities					(3,766)			
Public Sector Debt					\$73,810			

Notes:

- 1) Unpaid principal and interest includes debt service that has been paid by insurers and is owed by the government
- 2) HTA includes Theodore Moscoso bonds
- 3) GDB private loans includes Tourism Development Fund (TDF) guarantees
- 4) Includes GDB Senior Guaranteed Notes Series 2013-81 ("CFSE")
- 5) PRIFA includes PRIFA Rum bonds, PRIFA Petroleum Products Excise Tax Bonds, PRIFA Port Authority bonds and \$34.9m of PRIFA ASSMCA bonds
- 6) UPR includes \$64.2m of AFICA Desarrollos Universitarios University Plaza Project bonds
- 7) PRASA bonds includes Revenue Bonds, Rural Development Bonds, Guaranteed 2008 Ref Bonds
- 8) Municipality Related Debt includes AFICA Guyanabo Municipal Government Center and Guaynabo Warehouse for Emergencies bonds



DEBT SUSTAINABILITY

Debt Service Schedule

Changed Schedule to include 2017, exclude 2027 in order to tie out to Fiscal Plan projection period.

Corrected debt service amounts impacting GO, PBA, COFINA, HTA, PRIFA, PFC and GDB

Total debt service over the projection period reduced by \$68m

The table below summarizes the annual debt service through FY 2026 for all issuers included in the fiscal plan

FY 201 – FY 202 debt service (\$MM)

Fiscal year ending June 30,	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Cash Interest										
GO	\$733	\$714	\$699	\$680	\$656	\$641	\$621	\$597	\$571	\$545
PBA	186	186	183	179	175	169	163	157	151	145
COFINA	696	695	684	697	709	703	696	688	680	671
HTA ¹	206	201	194	188	182	175	167	160	153	145
PRIFA ²	86	80	77	75	72	69	65	61	57	53
PRICODA	19	18	17	17	16	15	15	14	13	12
PFC	56	55	54	53	51	50	48	47	44	42
UPR ³	25	24	22	21	20	20	17	15	14	12
ERS	167	167	167	167	167	164	159	155	154	152
GDB	163	142	125	79	55	46	43	18	16	11
PRIDCO	6	8	7	7	6	5	5	4	3	2
Total	\$2,333	\$2,279	\$2,229	\$2,161	\$2,109	\$2,054	\$1,999	\$1,916	\$1,857	\$1,790
Principal										
GO	\$395	\$351	\$392	\$439	\$334	\$358	\$378	\$402	\$428	\$454
PBA	91	66	70	74	100	102	96	103	107	100
COFINA	0	19	48	78	98	120	159	203	248	294
HTA ¹	131	140	126	136	142	150	146	155	164	169
PRIFA ²	124	48	50	51	54	62	86	64	72	74
PRICODA	12	12	13	14	14	15	16	17	17	18
PFC	29	30	32	33	34	36	37	38	41	43
UPR ³	23	25	26	27	29	30	31	33	35	24
ERS	(0)	0	—	0	50	70	80	19	22	29
GDB	309	277	948	432	434	143	47	541	—	249
PRIDCO	10	10	11	11	11	13	13	14	15	16
Total	\$1,124	\$979	\$1,614	\$1,296	\$1,299	\$1,097	\$1,091	\$1,590	\$1,149	\$1,470
Total debt service										
GO	\$1,128	\$1,066	\$1,090	\$1,118	\$891	\$999	\$999	\$999	\$999	\$999
PBA	277	253	252	253	274	270	259	260	258	245
COFINA	696	704	732	776	807	823	855	891	928	965
HTA ¹	337	340	320	324	324	325	314	315	317	314
PRIFA ²	210	127	127	126	126	130	151	125	130	127
PRICODA	30	30	30	30	30	30	30	30	30	30
PFC	86	86	86	85	85	85	85	86	86	85
UPR ³	48	48	48	48	48	48	48	48	48	36
ERS	167	167	167	167	217	234	239	174	176	181
GDB	472	419	973	512	438	189	91	559	16	259
PRIDCO	18	18	18	18	16	18	18	18	18	18
Total	\$3,457	\$3,257	\$3,843	\$3,457	\$3,408	\$3,152	\$3,090	\$3,505	\$3,006	\$3,261

1 HTA includes Tondoro Marcos Bridge
2 PRIFA includes PRIFA BANS
3 UPR includes APICA UPP



DEBT SUSTAINABILITY

Debt sustainability

The table below summarizes the annual cash flow available for debt service, and calculates implied debt capacity based on a range of interest rates and coverage ratios assuming an illustrative 35 year term

- Cash flow available for debt service incorporates (i) the payment of essential services, (ii) benefit of clawback revenues and (iii) a prudent contingency reserve
- In the Fiscal Plan summarized below, the cash flow after Measures but before Debt Service averages \$787m per year during the period 2017 - 2026

Debt sustainability sensitivity analysis (\$MM)

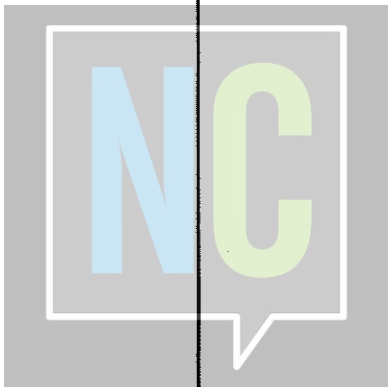
Fiscal year ending June 30 (\$ in millions)	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	'17 - '26 total
Baseline Projections											
Revenues	\$18,952	\$17,511	\$16,407	\$16,434	\$16,494	\$16,590	\$16,746	\$16,953	\$17,204	\$17,509	\$170,799
Expenses	(17,872)	(18,981)	(19,233)	(19,512)	(19,950)	(20,477)	(20,884)	(21,310)	(21,973)	(22,316)	(202,507)
Cash Flow Excl. Debt Service & Measures	1,080	(1,470)	(2,826)	(3,077)	(3,456)	(3,886)	(4,139)	(4,357)	(4,769)	(4,808)	(31,708)
Impact of Measures											
Revenue Measures	--	924	1,381	1,384	1,531	1,633	1,740	1,752	1,766	1,785	13,897
Expense Measures	--	951	2,012	2,415	2,983	3,156	3,255	3,357	3,724	3,830	25,683
Total Measures	--	1,875	3,393	3,799	4,515	4,789	4,995	5,108	5,491	5,615	39,580
Cash Flow Available for Debt Service	\$1,080	\$404	\$567	\$722	\$1,059	\$903	\$857	\$751	\$722	\$808	\$7,873

Illustrative Sustainable Debt Capacity Sizing Analysis

	Sensitivity Analysis: Implied Debt Capacity at 10% Contingency									
	\$700	\$750	\$800	\$850	\$900	\$950	\$1,000	\$1,050	\$1,100	
Illustrative Cash Flow Available	12,600	13,500	14,400	15,301	16,201	17,101	18,001	18,901	19,801	
Sensitivity Analysis: PV Rate %	3.5%	4.0%	4.5%							
	11,759	12,599	13,439	14,278	15,118	15,958	16,798	17,638	18,478	
	11,000	11,786	12,572	13,358	14,143	14,929	15,715	16,501	17,286	
Sensitivity Analysis: Implied Debt Capacity at 4% PV Rate										
Illustrative Cash Flow Available	\$700	\$750	\$800	\$850	\$900	\$950	\$1,000	\$1,050	\$1,100	
	12,412	13,299	14,185	15,072	15,958	16,845	17,731	18,618	19,505	
Sensitivity Analysis: % Contingency	5.0%	10.0%	15.0%							
	11,759	12,599	13,439	14,278	15,118	15,958	16,798	17,638	18,478	
	11,105	11,899	12,692	13,485	14,278	15,072	15,865	16,658	17,451	

Corrected to reflect shift of
\$262m of AP paydown from
FY 2017 to FY 2024





VI. TSA LIQUIDITY



TSA LIQUIDITY

Weekly cash flow forecast through 2017FY

Cash Flows Before Cliffs, Measures and Debt (figures in \$mm)		Est-1	Est-2	Est-3	Est-4	Est-5	Est-6	Est-7	Est-8	Est-9	Est-10	Est-11	Est-12	Est-13	Est-14	Est-15	Est-16
		3/17	3/24	3/31	4/7	4/14	4/21	4/28	5/5	5/12	5/19	5/26	6/2	6/9	6/16	6/23	6/30
1	General Collections	\$349	\$324	\$58	\$71	\$66	\$760	\$186	\$63	\$66	\$334	\$60	\$44	\$59	\$134	\$320	\$57
2	Sales and Use Tax	13	146	5	5	17	24	163	5	18	5	167	4	5	138	14	171
3	Excise Tax through Banco Popular	64	-	-	-	77	-	-	-	-	68	-	-	-	57	-	-
4	Rum Tax	-	10	-	-	-	11	-	-	-	18	-	-	-	-	22	-
5	Electronic Lottery	-	-	-	-	-	-	-	-	-	-	-	-	-	-	14	37
6	Subtotal	\$432	\$277	\$204	\$76	\$161	\$784	\$349	\$168	\$84	\$423	\$327	\$48	\$64	\$210	\$570	\$265
7	Employee/Judiciary Retirement Admin.	-	-	-	-	56	-	-	-	56	-	-	-	-	56	-	-
8	Teachers Retirement System	-	-	-	-	70	-	-	-	-	-	-	-	-	-	-	-
9	Retirement System Transfers	-	-	-	-	\$127	-	-	-	\$56	-	-	-	-	\$56	-	-
10	Federal Funds	93	110	83	113	95	119	113	95	116	91	123	49	59	107	107	121
11	Other Inflows	9	-	11	-	-	9	11	-	-	-	-	11	-	-	-	11
12	Tax Revenue Anticipation Notes	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
13	Total Inflows	\$524	\$388	\$298	\$199	\$342	\$913	\$483	\$163	\$267	\$517	\$350	\$108	\$163	\$370	\$677	\$397
14	Payroll and Related Costs	(13)	(51)	(120)	(23)	(95)	(62)	(102)	(35)	(90)	(65)	(96)	(13)	(22)	(95)	(56)	(106)
15	Pension Benefits	-	-	(87)	-	(82)	-	(97)	-	(82)	-	(87)	-	-	(82)	-	(87)
16	Health Insurance Administration - ASLES	(53)	(53)	(55)	(53)	(52)	(53)	(60)	(53)	(53)	(53)	(52)	(7)	(53)	(53)	(53)	(55)
17	University of Puerto Rico - UPR	(18)	(18)	(24)	(18)	(18)	(18)	(24)	(18)	(18)	(18)	(18)	(6)	-	(36)	(18)	(24)
18	Muni. Revenue Collection Center - CRM	(21)	(8)	(8)	(8)	(8)	(8)	(8)	(8)	(8)	(8)	(8)	-	-	(15)	(8)	(26)
19	Highway Transportation Authority - MTA	-	-	(16)	-	-	-	(16)	-	(21)	-	-	(15)	-	-	(19)	(19)
20	Public Building Authority - PBA / AEP	(9)	(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)	(4)	-	(4)	(4)	(4)	(4)	(4)
21	Other Governmental Entities	(20)	(9)	(54)	(25)	(20)	(9)	(54)	(25)	(20)	(9)	(12)	(13)	(3)	(20)	(9)	(63)
22	Subtotal - Government Entity Transfers	(\$120)	(\$92)	(\$160)	(\$57)	(\$103)	(\$92)	(\$166)	(\$57)	(\$122)	(\$92)	(\$90)	(\$54)	(\$59)	(\$128)	(\$121)	(\$191)
23	Supplier Payments	(57)	(57)	(58)	(60)	(60)	(66)	(67)	(60)	(60)	(68)	(68)	(53)	(65)	(65)	(65)	(66)
24	Other Legislative Appropriations	(24)	(14)	(5)	(2)	-	(38)	(5)	(6)	(22)	(10)	(9)	(4)	-	(16)	(22)	(15)
25	Tax Refunds	(12)	(13)	(4)	(14)	(6)	(39)	(4)	(7)	(4)	(4)	(24)	(3)	(1)	(4)	(6)	(42)
26	Nutrition Assistance Program	(30)	(70)	(22)	(35)	(40)	(54)	(16)	(22)	(43)	(56)	(16)	(16)	(17)	(30)	(70)	(20)
27	Other Disbursements	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	(4)
28	Contingency	(16)	(16)	(16)	(20)	(20)	(20)	(20)	(20)	(20)	(20)	(20)	(23)	(23)	(23)	(23)	(23)
29	Tax Revenue Anticipation Notes	-	-	-	-	-	-	-	-	-	-	-	(137)	-	-	-	(135)
30	Total Outflows	(\$277)	(\$313)	(\$472)	(\$233)	(\$440)	(\$399)	(\$665)	(\$223)	(\$459)	(\$324)	(\$442)	(\$312)	(\$268)	(\$443)	(\$353)	(\$676)
31	Net Cash Flows Excluding Debt Service, Fiscal Cliffs and Measures	\$257	\$75	(\$174)	(\$34)	(\$58)	\$513	(\$132)	(\$60)	(\$193)	\$194	(\$52)	(\$204)	(\$44)	(\$70)	\$324	(\$279)
32	Bank Cash Position, Beginning (a)	\$319	\$276	\$650	\$477	\$442	\$384	\$397	\$716	\$655	\$462	\$656	\$564	\$360	\$316	\$246	\$570
33	Bank Cash Position, Ending (a)	\$576	\$650	\$277	\$442	\$384	\$397	\$275	\$655	\$462	\$656	\$564	\$360	\$316	\$246	\$570	\$291



(a) Excludes clawback account.

TSA LIQUIDITY

Corrected from liquidity discussion to TSA liquidity to match section name

Liquidity Principles for FY 2018

- No external short-term financing
- Rollout of Disbursement Authorization Group in order to enforce priority of payments through defined critical services (see Section VII)
- Consolidate dispersed treasury functions and put in place oversight over accounts not centrally managed
- Refine and regularly update 13 week cash analysis with detailed forecasting of cash receipts and disbursements
- Provide detailed daily performance projections, results, and variances



VII. FINANCIAL CONTROL REFORM



FINANCIAL CONTROLS

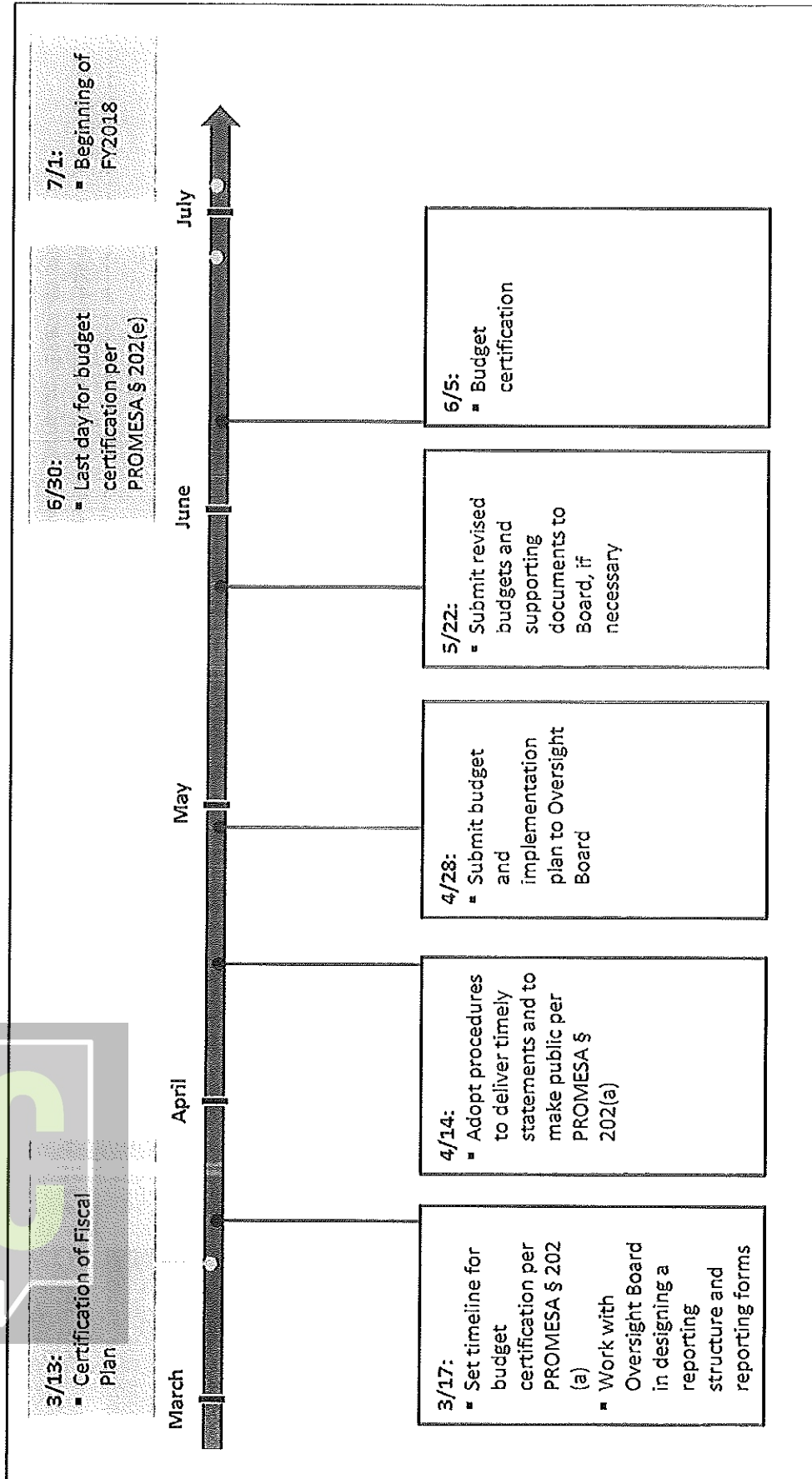
Current state of financial controls

- Cash is not centrally managed
 - No central office has visibility across all spending
 - Procurement agencies do not actively enforce terms and specifications
 - Limited coordinated effort to eliminate major cash outlays
 - Limited sweep of cash into general fund accounts
 - Cash disbursements is a manual and subjective process handled at Hacienda
 - No formal structure for reporting and release of audited financials
- Target is to improve level of detail on forecasting and specificity around assumptions
 - “Top-down” approach, based on prior year’s Budget
 - Bank-to-book reconciliations are not often prepared in a timely manner
 - No tracking mechanisms exist to measure intra-year actual expenditures vs. budget on an accrual basis



FINANCIAL CONTROLS

Budget certification per PROMESA § 202



FINANCIAL CONTROLS

Quarterly budget compliance process per PROMESA § 203

Quarterly Action	PROMESA section	Description	Proposed dates (mm/dd/yy)
Reporting¹	▪ § 203 (a)	▪ Governor to submit a report describing: (1) the actual cash revenues, expenditures, and flows and (2) any other information requested by the Board	▪ Q1: 10/15/17 ¹ ▪ Q2: 1/16/18 ▪ Q3: 4/16/18 ▪ Q4: 7/16/18
External auditing	▪ § 203 (b)	▪ Oversight Board to communicate the result of external auditing report to the government and identify any inconsistencies with the projected revenues, expenditures, or cash flows set forth in the certified Budget for such quarter	▪ Q1: 11/10/17 ▪ Q2: 2/12/18 ▪ Q3: 5/10/18 ▪ Q4: 8/10/18
Correction of variance	▪ § 203 (b)	▪ Government to provide additional information regarding any inconsistencies with the certified budget and implement remedial action to correct variances	▪ Q1: 11/20/17 ▪ Q2: 2/20/18 ▪ Q3: 5/21/18 ▪ Q4: 8/20/18
Certification of variance / or Budget reductions by Board	▪ § 203 (c) and (d)	▪ Board to certify that the government is at variance with the applicable certified Budget, and that the Government has initiated such measures as the Board considers sufficient to correct it ▪ If the variances are not corrected, the Board shall make appropriate reductions in nondebt expenditures and may institute automatic hiring freezes in instrumentalities and prohibit them from entering in any contract in excess of \$100,000	▪ Q1: 12/11/17 ▪ Q2: 3/12/18 ▪ Q3: 6/11/18 ▪ Q4: 9/10/18
Termination of budget reductions	▪ § 203 (e)	▪ The Board should decide whether the government or instrumentality has made the appropriate measures to reduce expenditures or increase revenues and cancel the reductions	▪ Ongoing

1 Per PROMESA, these dates must be 15 days after end of each quarter



FINANCIAL CONTROLS

Budget and Forecasting process

Define a timeline for each quarter's budget

- Certification process must adhere to PROMESA requirements
- Should include, but not be limited to:
 - Certification process according to PROMESA requirements
 - Reporting, external auditing, and variance certifications

Set guiding principles for budget and forecasting

- Budget should be prepared...
 - Within the confines of the overall fiscal plan
 - As a positive cash balance with sufficient safety margin, due to lack of access to capital markets

Set, update, and track targets every quarter

- Use performance metrics, e.g.:
 - Status? On track / Delayed / Completed
 - Reached target?
 - Above / below past instances?
- Implement measures to correct variances from budget



Disbursement process

Define disbursement process

- Set guidelines and principles
- Work to match budget to disbursement authorizations
- Identify an effective, centralized, and time-sensitive disbursement process that involves the adequate authorities
 - Incorporate a mechanism that confirms alignment between revenues and expenses

Implement a centralized disbursement digital database

- Centralize into a single Treasury account with a corresponding database
- Update and review periodically
- Set a minimum available liquidity threshold and an alert-system

Set, update, and track metrics every quarter

- Establish preventive measures
- Implement detective procedures to correct problems before they arise
- Design a process to correct variances from budget mid-year