

# **Commonwealth of Puerto Rico Title III Case: Plan Support Agreement**

June 16, 2019

# **Executive Summary: Plan of Adjustment Highlights**

- The Financial Oversight and Management Board of Puerto Rico has entered into a Plan Support Agreement with certain bondholders of the Commonwealth that provides a framework for a plan of adjustment to address \$35 billion of claims against the Commonwealth
- Principal Terms of Plan of Adjustment

Reduction in Total Liabilities:
 \$23 billion reduction of \$35 billion in liabilities

- Total Debt Service (incl. COFINA): \$44 billion down from \$82 billion over 30 years

(incl. COFINA)

New Commonwealth Debt:
 Maximum of \$11.8 billion

- Maximum Annual Debt Service (incl. COFINA): \$1.5 billion down from \$4.2 billion

- Max. Debt Service % of FY19 Own-Source Rev.: 8.8% down from 28.1%

– Contingent Value Rights:
None

Aggregate Creditor Recoveries:35% - 42%

– Maximum Litigation Benefit for Commonwealth: \$1.8 billion

Claims Held by Initial PSA Parties: ~\$3 billion

Other Support for Plan of Adjustment:
 Official Committee of Retirees and certain unions

representing over \$50 billion in claims

Target Plan Filing Date: Within 30 days

# Plan Support Agreement: Overview and Background

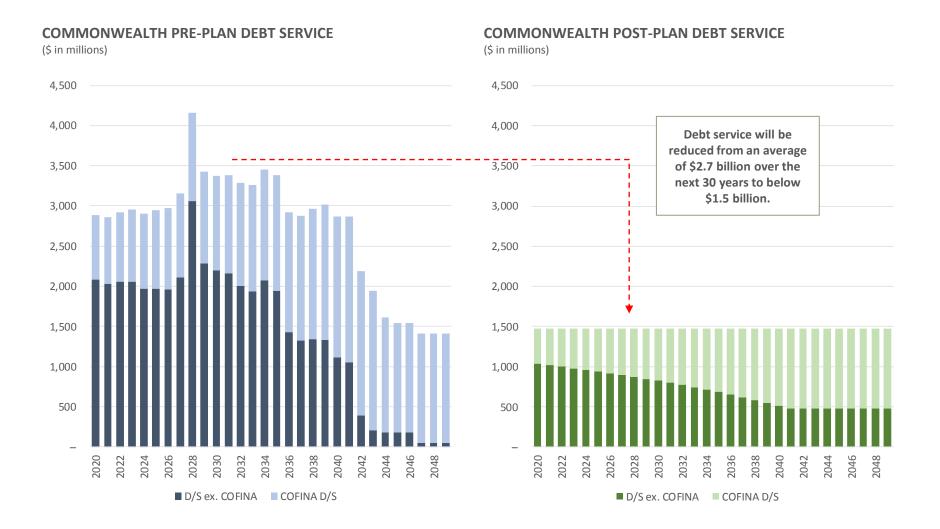
- The Commonwealth of Puerto Rico (the "Commonwealth") filed for a Title III proceeding on May 3, 2017
  - \$35 billion of funded bond debt and unsecured claims and \$55 billion in pension obligations are expected to be adjusted through the Commonwealth Plan of Adjustment
- Puerto Rico has suffered an economic and demographic decline for over a decade, as detailed extensively in the Commonwealth's 2019 Fiscal Plan
  - Relative to 2005, the economy is \$16 billion smaller (real terms) and the population has fallen by more than half a million
- In September 2017, Hurricane Maria hit the island, causing unprecedented and catastrophic damage to Puerto Rico
  - Hurricane Maria is estimated to have caused over \$100 billion in damage, more than Puerto Rico's annual GNP
- While federal recovery funds have provided a temporary boost in economic activity after Hurricane Maria, the fundamentals of the economy remain fragile; the 2019 Fiscal Plan proposes a series of structural reforms to improve the trajectory of the economy and drive growth
  - Adjusting the Commonwealth's debt to a sustainable level and emerging from Title III are key elements for the eventual revitalization of the Commonwealth's economy
- The Title III proceedings have been subject to significant litigation, including the FOMB Special Claims Committee's ("SCC") objection to post-2012 Commonwealth claims and Unsecured Creditors' Committee ("UCC") objection to post-2011 Commonwealth claims
  - This Plan mitigates ongoing litigation expense, puts the Commonwealth on a path to emerge from Title III with
    a sustainable capital structure, and begins the process of restoring future access to the capital markets

# **Plan Support Agreement: Key Highlights**

# Sets a sustainable capital structure for the Commonwealth in the future by limiting overall tax-supported debt service to below the average of the top-10 most indebted U.S. states **Financial** Restructured Commonwealth debt service is limited to 30 years and declines Sustainability and significantly over time **Market Access** Plan will provide clarity for the Commonwealth and market participants on resolution of the Commonwealth's Title III proceedings and begins the process of restoring future access to the capital markets • The plan reduces tax-supported debt service from an average of \$2.7 billion over the next thirty years to \$1.5 billion, a 46% reduction in debt service obligations including COFINA Maximum annual tax-supported debt service including COFINA reduced from \$4.2 **Deleveraging** billion to \$1.5 billion The plan provides bondholders and creditors with blended overall recoveries on \$35 billion of Commonwealth claims of between 35% and 42% (excluding recoveries from non-tax supported entities)

## **Plan Support Agreement: Debt Service Summary**

The Commonwealth Plan of Adjustment, together with the COFINA Plan of Adjustment, successfully achieves a sustainable capital structure by reducing total tax-supported debt service by 46% from \$82 billion to \$44 billion over the next 30 years.

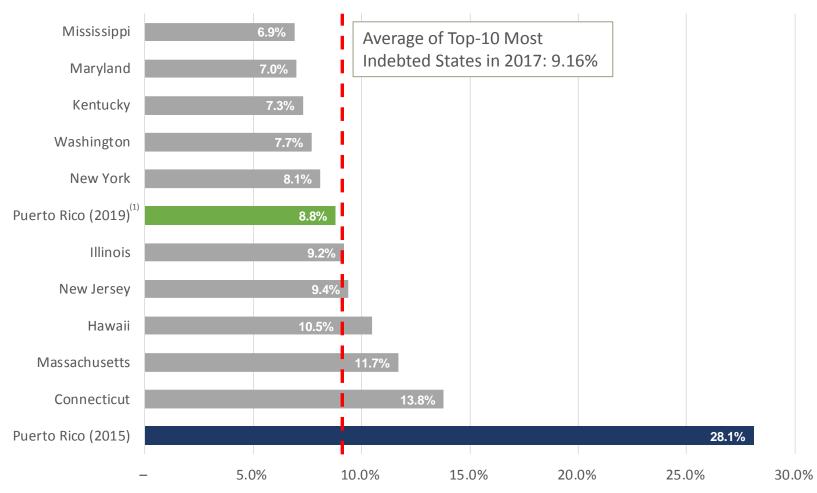


# Plan Support Agreement: Sustainability and Feasibility

The Commonwealth will emerge with a pro forma capital structure that is less levered than the average of the top-10 most indebted U.S. states, which will provide a foundation for fiscal sustainability in the future.

#### TOP TEN INDEBTED STATES

(Debt Service as a % of Own-Source Revenues)



Source: Moody's, Medians – State Debt Continues Slow Growth Trend (4.24.18); Moody's, Medians – Total State Debt Remains Essentially Flat in 2017 (5.3.17). (1) Represents pro forma debt service, including COFINA, as a percent of FY19 own-source revenues.



## **Plan Support Agreement: Bondholder Recoveries**

- The Plan Support Agreement provides a framework for a Plan of Adjustment with \$11.8 billion of adjusted debt and \$2 billion of cash as consideration for \$35 billion in Commonwealth debt and unsecured claims
- The validity of the 2012 and 2014 General Obligation bonds is subject to ongoing litigation
  - Plan provides a mechanism to settle outstanding litigation
  - 2012/2014 holders have the option to litigate for pari recovery with pre-2012 bonds ("Vintage") or settle at the levels detailed below
  - Commonwealth shares in the benefit (up to \$1.8 billion) from the invalidation of 2012/14 GO/PBA claims

Claim (\$ bn) <sup>(1)</sup>		Recovery <sup>(1)</sup>			
All Creditors	~\$35	<ul> <li>35% to 42% blended recovery</li> </ul>			
Vintage GO <sup>(2)</sup>	\$6.9	<ul><li>64% before litigation recovery and settlement savings</li></ul>			
2012 GO <sup>(2)</sup>	\$2.7	Settle at 45%, or litigate for pari Vintage recovery			
2014 GO <sup>(2)</sup>	\$3.6	<ul> <li>Settle at 35%, or litigate for pari Vintage recovery</li> </ul>			
Vintage PBA	\$3.9	<ul><li>73%, before litigation recovery and settlement savings</li></ul>			
2012 PBA	\$0.7	<ul><li>23%, with net GO claim treated as 2012 GO</li></ul>			
Non-GO/PBA Creditors	~\$16	■ 9% blended			

<sup>(1)</sup> Claim amounts are preliminary and subject to material revision. Recoveries exclude potential recoveries from non-Commonwealth entities.



<sup>(2)</sup> Treatment of Other CW Guarantee Claims to be determined pursuant to the plan and excluded from these categories.

# **TERM SHEET SUMMARY AND NEXT STEPS**

# **Term Sheet Summary**

Total Consideration	<ul> <li>\$13,777mm</li> <li>\$11,377mm new Commonwealth bonds</li> <li>\$2,000mm cash</li> <li>\$400mm in either cash or bonds at the Board's election</li> </ul>		
PBA Recovery	<ul><li>\$1,073mm cash ("PBA Cash")</li><li>PBA Excess Cash, if any</li></ul>		
Maximum Consideration to PBA / GO <sup>(1)</sup>	• \$12,493mm		
Excess Cash	<ul> <li>Total CW unrestricted and unencumbered cash less amounts related to:         <ul> <li>Federal receipts</li> <li>\$2.0bn working capital</li> <li>Necessary investments funded in FY2020 to meet projections the May 9, 2019 Certified Fiscal Plan</li> <li>\$400mm cash option</li> </ul> </li> <li>Max: \$900mm</li> <li>Recovery cap buy down: 1.15x for each dollar of Excess Cash</li> </ul>		
CW Pari Passu Recovery Percentage	<ul> <li>Consideration available to all Commonwealth claims divided by sum of aggregate Commonwealth bond-related claims</li> <li>64.3%<sup>(2)</sup></li> </ul>		
2012 Commonwealth Settlement Recovery	<b>•</b> 45%		
2014 Commonwealth Settlement Recovery	• 35%		
Recoveries: Early and Late Vintage Pari	■ Vintage GO: 64.3% <sup>(2)</sup>		
Vintage Recovery Cap	<ul> <li>Vintage GOs / PBAs: 89.4%<sup>(3)</sup></li> <li>Cap assuming full exercise of Excess Cash option: 80% - 84%<sup>(3)</sup></li> </ul>		

- (1) Assumes no excess cash and pari recoveries (i.e., no sharing).
- (2) Assumes no excess cash.
- (3) In a scenario where bondholders reach the recovery cap, the Commonwealth would have recovered at least \$1.2bn, lowering the aggregate consideration paid to creditors.

# **Term Sheet Summary (Cont'd)**

Settlement Savings	<ul> <li>Difference between the CW Pari Passu Recovery Percentage and the 2012 and 2014 Commonwealth Settlement Recovery</li> </ul>
Late Vintage Reserve	<ul> <li>Reserve established to hold in escrow the Pari Passu distributions allocated to non-settling 2012 and 2014</li> <li>Commonwealth claims</li> </ul>
Settlement Savings & Litigation Trust Sharing	<ul> <li>Upside Sharing: 67% / 33%; Vintage bonds / Commonwealth, respectively</li> </ul>
PSA Restriction Fee	<ul> <li>PSA Fee: 1.5% for every 120 days to consenting creditors who execute PSA within 60 days of PSA execution</li> <li>PSA Fee Cap: \$300mm (payable out of cash consideration and inclusive of Consummation Costs)</li> <li>Earned: PSA signatures of 50% of a vintage class for all debtors</li> <li>Paid: At Effective Date</li> </ul>
Consummation Costs	<ul> <li>One-time 1.25% fee</li> <li>Earned: PSA signatories by 5/31/2019</li> <li>Paid: Effective Date</li> </ul>
Structure of Bonds	<ul> <li>Terms of debt (coupons, covenants, collateral, call protections, etc.) to be mutually agreed upon by PSA parties</li> </ul>
Obligations of PSA Parties	<ul> <li>Full support with respect to GO / PBA and opt in 2012 / 2014s held by PSA parties</li> <li>No action clauses for other claims held</li> <li>Rights to receive settlement economics for such claims</li> </ul>
Litigation Trust Funding	<ul> <li>\$10mm from Settlement Savings generated</li> <li>Funding allocated 67% and 33% between creditors and the Commonwealth, respectively</li> </ul>

# **Plan Support Agreement: Recoveries for Creditors**

(\$ in millions)	Base Case: Pre-Litigation		2012 / 14 Valid	2012/14 Invalid
		Base Scenario <sup>(2)</sup>	2012: 50% <sup>(3)</sup> 2014: 50% <sup>(3)</sup>	2012: 50% <sup>(3)</sup> 2014: 50% <sup>(3)</sup>
Credit	Claim <sup>(1)</sup>			
Vintage GO <sup>(4)</sup>	\$6,918	64.3%	68.2%	83.4%
Vintage PBA	3,938	72.6%	75.6%	87.3%
Opt Ins				
2012 GO <sup>(4)</sup>	1,337	45.0%	45.0%	45.0%
2014 GO <sup>(4)</sup>	1,803	35.0%	35.0%	35.0%
2012 PBA	329	57.8%	57.8%	57.8%
Non Opt Ins				
2012 GO <sup>(4)</sup>	1,337	_	68.2%	_
2014 GO <sup>(4)</sup>	1,803	_	68.2%	_
2012 PBA	329	23.4%	75.6%	23.4%
Consideration Retained by the CW			\$272	\$991
Blended Total Recoveries:				
Total GO / PBA Recovery			64.8%	60.9%
Aggregate Creditor Recoveries			(38.2%)	(36.1%)

Note: Recoveries shown do not include PSA Restriction Fee or Consummation Costs. No excess cash assumed.

- (1) Claim numbers shown assuming 50% of 2012 and 2014 Commonwealth claims opt in. Claim numbers are preliminary and subject to material revision.
- (2) Excludes any settlement savings.
- (3) Percentage of 2012 and 2014 Commonwealth claims assumed to opt in.
- (4) Treatment of Other CW Guarantee Claims to be determined pursuant to the plan and excluded from these categories.



# **Next Steps and Timeline**

- The Plan Support Agreement has the support of creditors who hold ~\$3 billion in total GO and PBA claims
- Certain fees are available to creditors who execute a joinder to the PSA as compensation for restricting trading
  - Consenting parties earn 1.5% of their claim in cash for every 120 days following joinder to PSA, subject to an aggregate cap inclusive of Consummation Costs
  - Fee is only earned when 50% of a vintage class has signed
- FOMB has already reached agreement with the Retiree Committee, representing over \$50 billion in claims, as well as various unions representing active employees to support the Plan of Adjustment
- The FOMB welcomes engagement from the creditor community and expects to continue to engage productively in negotiations regarding the various Title III cases
  - Most immediately, the FOMB and the Supporting Creditors expect to work together over the coming weeks to design the securities issued through the Plan of Adjustment
- The FOMB currently expects to file a Plan of Adjustment within the next 30 days and emerge from Title III at the beginning of 2020